

## White Paper on International Economy and Trade 2023

June 2023 Trade Policy Bureau Ministry of Economy, Trade and Industry (METI)

### White Paper on International Economy and Trade 2023

### 1. Status

- A **non-statutory white paper** (METI'S four other white papers (White Paper on Small and Medium Enterprises in Japan, White Paper on Small Enterprises in Japan, White Paper on Manufacturing Industries (Monodzukuri), Annual Report on Energy) are those stipulated by law). Other non-statutory white papers include the Annual Report on the Japanese Economy and Public Finance (Economic and Fiscal White Paper).
- Distributed at the Cabinet meeting every year (**75**<sup>th</sup> publication this year).

### 2. Purpose

• To contribute to forming trade strategies through analyzing international economic trends and foreign policies that affect trade, and to inform the public of the ideas that form the basis for trade policy and its directions.

### **Table of Contents**

- The Paper consists of three parts (Part I: Dynamics, Part II: Structures, Part III: Policies).
- Part I analyzes the dynamics and challenges of the world economy, while Part II discusses the challenges our economy is currently facing. Part III looks at what the government is working on in relation to international trade.

#### Part I: World Economy at the Crossroads

#### Chapter 1: Global Economy Slowing Further

- Section 1: Outlook and Status Quo of the World Economy
- Section 2: Russia's Invasion against Ukraine
  - -Current State and its Implications
- Section 3: Escalating Inflationary Pressures
- Section 4: Rising Debt Risk in Emerging and Developing Countries
- Section 5: Fragmenting World Economy

#### Chapter 2: Challenges to Restore the Functions of the World Economy Section 4: Evolving Economic Partnerships

- Section 1: Boost the Supply Side
- Section 2: Achieve a Free and Fair Trade Order and Economic Security
- Section 3: Ensure Sustainable and Inclusive Economic Development

#### Chapter 3: Economic Trends by Country and Region

#### Part II: Actions Japan Should Take in the Current Global Crisis

#### **Chapter 1: Building Resilient Global Value Chains**

Section 1: Strengthening of Global Value Chain Resiliency Section 2: Economic Security Strategies and Challenges for Businesses

### Chapter 2: Boosting Growth Potential by Incorporating Global Growth

- Section 1: Japan's Current Account Balance and its Implications
- Section 2: Challenges to Building a Resilient Trade Balance Structure
- Section 3: Inbound Tourism Demand Expected to Drive Our Economic Growth
- Section 4: Overseas Expansion of Businesses and its Contribution to Our Economy

### Section 5: Promotion of Internal Internationalization by Taking in Foreign Technology, Human Resources and Innovation 2

#### Part III: Policies

Chapter 1: Rule-based International Trade System

Section 1: G7/G20/OECD Section 2: Enhancing Regional Economic Integration through APEC and Promoting Economic Growth Section 3: WTO Section 4: Evolving Economic Partnerships

Section 5: Investment-related Agreements Section 6: New Multilateral Partnerships (including IPEF, Japan-Australia-India-

US, Digital)

### **Chapter 2: Country/Region Strategies**

The United States, Europe, China, ASEAN/Oceania, India, Latin America, Russia, the Middle East, Africa

### **Executive Summary**

### Part I: World Economy at the Crossroads

#### **Chapter 1: Global Economy Slowing Further**

- The world economy has further slowed down due to heightened uncertainty and spiking inflation stemming from Russia's invasion against Ukraine as well as accelerated monetary tightening.
- Rapid monetary tightening mainly in the United States and Europe has pushed down currency values and raised interest rates, thereby elevating the debt risks mainly of the Global South.
- The world has seen the title of trade superpower shifting from the United States to China. US-China conflicts and Russia's invasion against Ukraine in particular have caused uncertainty in the global economy. However, a complete decoupling would bring a great loss for the global economy as economic interdependence increases. **Much of the Global South remains neutral, to secure their own profit.**
- In recent years, the use of economic coercion, the weaponization of economic interdependence, is on the rise. Given that the WTO has become increasingly dysfunctional, Western countries have been stepping up their discussions.

#### **Chapter 2: Challenges to Restore the Functions of the World Economy**

- Lack of supply is largely the underlying cause of the inflation the world is currently facing. It is critical to boost the supply capacity through capital expenditure, improve productivity and strengthen supply chain resiliency.
- Trade openness leads to economic growth by raising productivity, while uncertainty concerning trade counterparts
  negatively impacts on one's own country. Meanwhile, trade counterparts that respect fundamental values such as
  freedom, democracy, human rights and the rules of law are less affected by trade loss caused by heightened
  uncertainty.
- The global economy is on the verge of fragmentation. To restore its functions, Japan needs to rebuild a rule-based international trade order, create reliable supply chains with like-minded countries and work to strengthen its coordination with the Global South, simultaneously.

### Part II: Actions Japan Should Take in the Current Global Crisis

#### **Chapter 1: Building Resilient Global Value Chains**

- Geopolitical and economic security risks have strongly impacted business decision-making. More firms are placing importance in ASEAN countries instead of China in terms of investment. The number of firms which value India as their investment destination is growing. Reshoring is gaining momentum.
- The pandemic has revealed supply chain vulnerability. To assess the whole supply chain, data alignment with business counterparts is critical. Japan should accelerate its efforts to develop infrastructure for integrated management of supply chains through data alignment.
- **Disruptions of critical goods** such as semiconductors have greatly impacted the world. Japan needs to **bolster coordination with like-minded countries** and strengthen the domestic production base.

#### Chapter 2: Boosting Growth Potential by Incorporating Global Growth

- The largest Japanese **trade deficit** in history is **mainly due to the surging cost of importing fossil fuels**. Reducing dependence on fossil fuels is a critical issue in terms of building a resilient trade balance structure.
- The Yen's depreciation provides a good opportunity for exports, however, some 30% of items were not able to generate profits. Revision of price setting may improve profitability.
- **Overseas expansion of businesses** contributes to Japan's economy in terms of revenues, employment, wages, and productivity, in addition to promoting exports in non-urban areas.
- It is vital to strongly encourage companies to expand their businesses overseas and promote **internal internationalization**.

### Part I: World Economy at the Crossroads

**Chapter 1: Global Economy Slowing Further** 

### Chapter 2: Challenges to Restore the Functions of the World Economy

Part II: Actions Japan Should Take in the Current Global Crisis

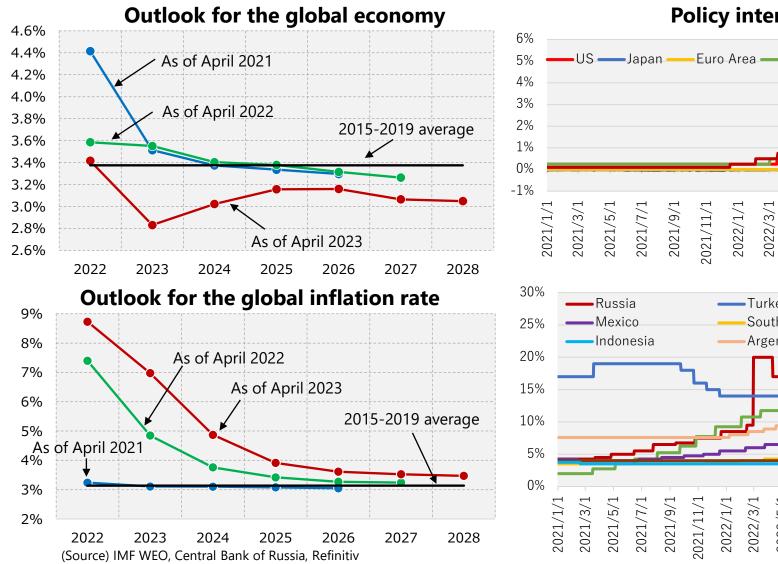
**Chapter 1: Building Resilient Global Value Chains** 

Chapter 2: Boosting Growth Potential by Incorporating Global Growth

**Part III: Policies** 

### **Global Economy Slowing Further**

The global economy is further slowing due to heightened uncertainty caused by Russia's aggression against Ukraine, surging inflation, and accelerated monetary tightening.



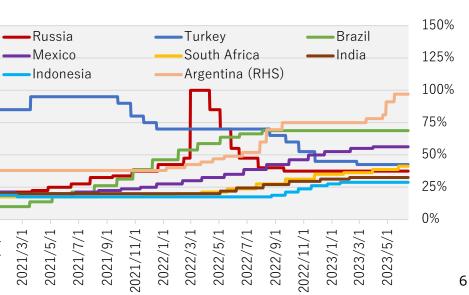
**Policy interest rates** 

Canada — UK

2023/1/1

2023/3/1

2023/5/1



2022/5/1

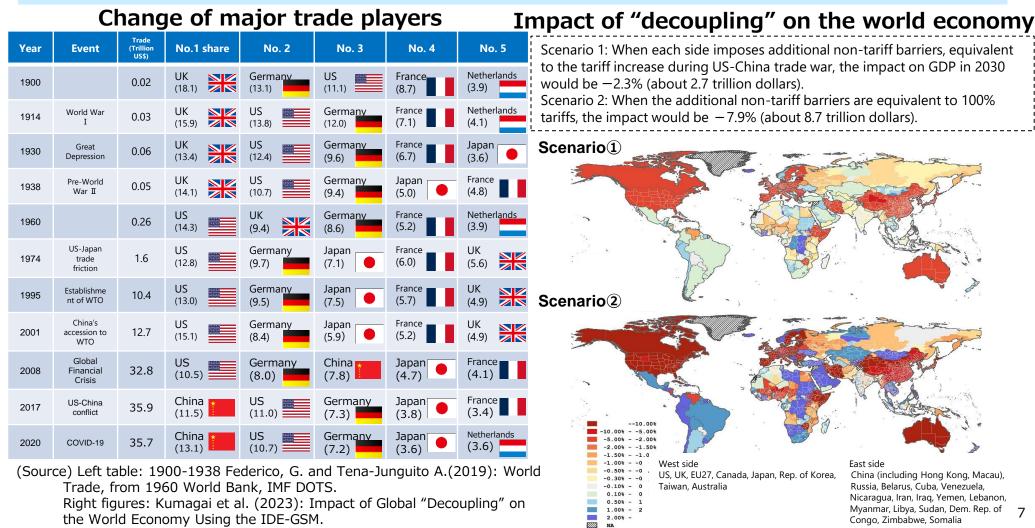
2022/7/1

2022/9/1

2022/11/1

### **Global Economy Facing Fragmentation**

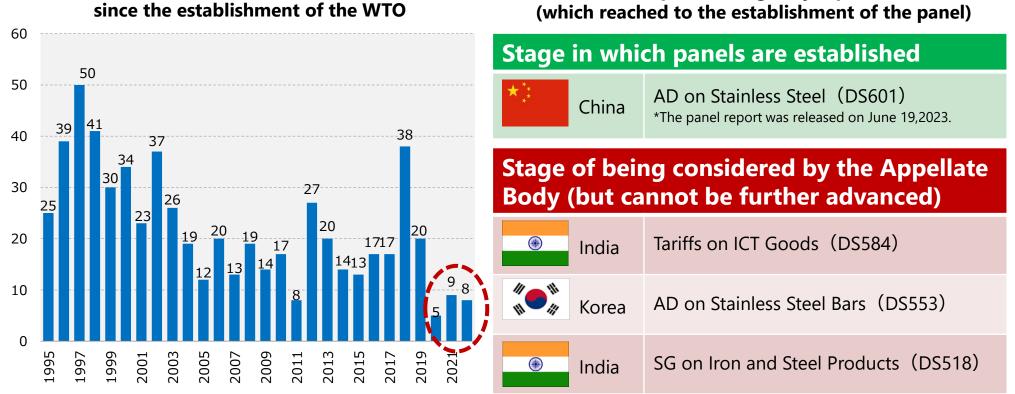
Since the early 20<sup>th</sup> century, free trade and protectionism have been the dominant trade policies in cycles every 20 years. The title of the largest trade player has shifted from the UK to the US and then to China. The process of decoupling is the big downside risk to the growth of world economy. The Global South seek profits by maintaining a neutral position.



### (Reference) The WTO Dispute Settlement System and the Crisis of Rules-Based Governance

- With the absence of a functioning Appellate Body, 19 "appeals into the void" have already piled up and cannot be further advanced.
- The number of disputes initiated has dropped to less than half of what it was before the absence of a functioning Appellate Body. (From an average of about 20 cases each year to 5 in 2020, 9 in 2021, and 8 in 2022.) There are concerns that confidence in rule enforcement is waning.
- Of the cases that Japan has appealed to the WTO, 3 cases have already become appeals into the void and cannot be further advanced.

**Disputes brought by Japan** 



(Source) Left table: WTO. Right table: Ministry of Economy, Trade and Industry

Number of disputes initiated

### **Reference:** The EU's Response to Economic Coercion and Market **Distorting Measures**

In recent years, the EU has announced unilateral instruments that can counteract economic coercion or market distorting measures against the EU and its member states. These instruments have entered into force in sequence, after the proposals submitted by the European Commission were approved by the Council and the European Parliament.

### <Entered into force>

• Enforcement Regulation for Trade Disputes (Amended) (Countermeasures against appeals into the void) The amended regulation empowers the EU to take countermeasures, based on its own initiative, regarding countries which filed appeals into the void to the Appellate Body of the WTO Dispute Settlement Procedures or to those that blocked the dispute settlement procedures by not taking the steps that are necessary to select mediators in FTA dispute settlement proceedings. The amended regulation entered into force in February 2021.

#### International Procurement Instrument (IPI)

The Commission may initiate an investigation into a non-EU country which restricts the access of EU businesses to its public procurement market. If not resolved by bilateral consultations, the EU can adopt a measure to limit the access of businesses of that country to the public procurement in the EU. The IPI applies to all public procurement procedures above a threshold of €15 million for works and concessions, or €5 million for goods and services. The IPI entered into force in August 2022.

#### **Foreign Subsidies Regulation (FSR)**

The Regulation allows the Commission to impose redressive measures or restrict foreign businesses making procurement contracts, when concentrations (e.g., mergers) and public procurement in the EU by entities granting foreign subsidies are most likely to distort the economic activities of the EU's internal market. The Regulation entered into force in January 2023. It shall apply from July 2023, with a transition period.

#### <Under negotiations>

#### **Anti-Coercion Instrument (ACI)**

The Instrument is designed to deter and nullify the effect of economic coercion against the EU and its member states by non-EU countries by swiftly creating policy measures on trade and investment. The instrument was proposed by the Commission in December 2021, and the Council and the European Parliament reached a provisional political agreement in March 2023.

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### Part I: World Economy at the Crossroads

### **Chapter 1: Global Economy Slowing Further**

### Chapter 2: Challenges to Restore the Functions of the World Economy

### Part II: Actions Japan Should Take in the Current Global Crisis

### **Chapter 1: Building Resilient Global Value Chains**

### Chapter 2: Boosting Growth Potential by Incorporating Global Growth

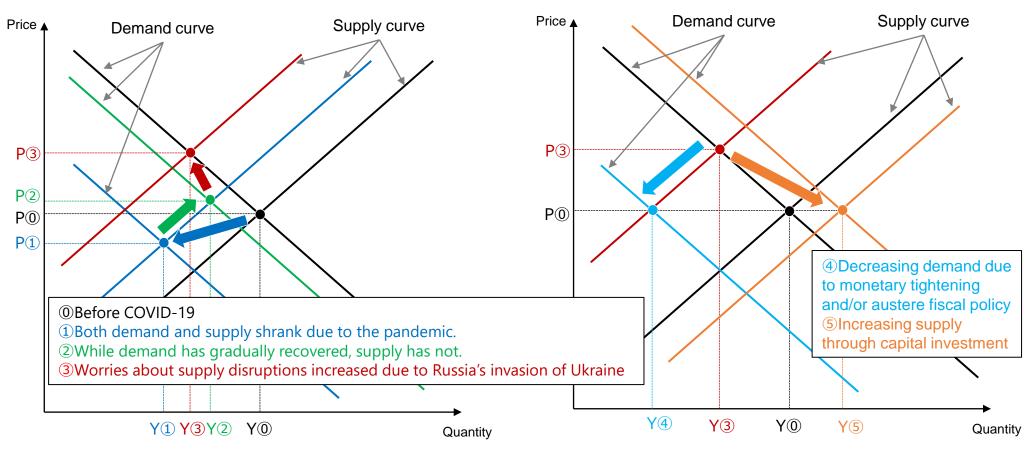
Part III: Policies

# Importance of Expanding Supply Capacity to Control Inflation

 Supply-side shortfalls are a major factor in the recent world-wide inflation. It is important to expand supply capacity through capital investment, to increase productivity and to strengthen resilience of supply chains.

Pricing mechanism by demand and supply curves

Policy to control inflation



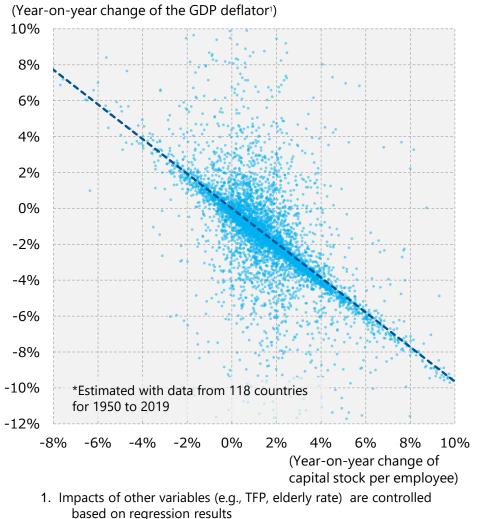
(Source) Ministry of Economy, Trade and Industry

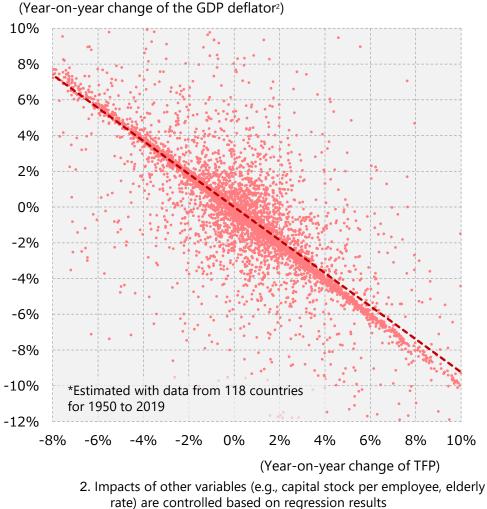
### The Relation of Investment and TFP to Inflation

 Inflation rates tend to be lower when year-on-year change of capital stock per employee or that of TFP are higher.

### Capital stock per employee and inflation

### **TFP and inflation**

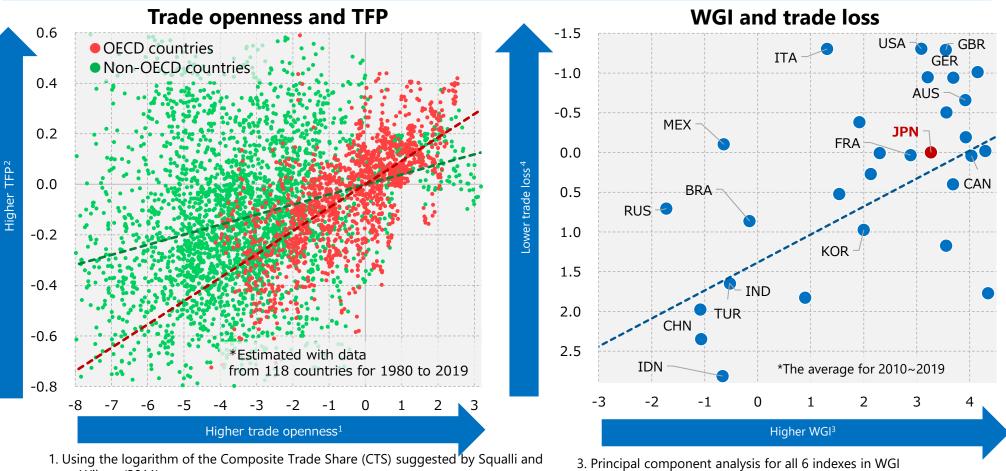




(Source) University of Groningen: Penn World Table 10.01; UN: World Population Prospects

### The Importance of Fundamental Values as the Basis of Free Trade

- Trade openness has a greater effect on TFP in OECD countries.
- The loss caused by uncertainty is lower in the trade with countries which have high ratings in Worldwide Governance Indicators (WGI), an index which reflects fundamental values such as freedom, democracy, human rights and rule of law.



- 1. Using the logarithm of the Composite Trade Share (CTS) suggested by Squalli and Wilson (2011)
- 2. Impacts of other variables are controlled based on regression results standardized with the TFP of the U.S. in 2017 = 1 as the logarithm
- (Source) Left figure: CEPII: Gravity Dataset, Policy Uncertainty, WB: Worldwide Governance Indicators Right figure: University of Groningen: Penn World Table 10.01, UN: World Population Prospects
- 4. Standardized with the expected loss in trade with Japan=1 as the logarithm

### Toward the Right Balance between a Free and Fair Trade Order and Economic Security

- Major countries including the EU have developed their own measures to supplement the WTO, leveraging their industrial policies. In addition, countries have begun to work on consensus with like-minded countries to build reliable supply chains.
- Based on these efforts, Japan will simultaneously rebuild the rules-based international trade order, build reliable supply chains with like-minded countries, and strengthen cooperation with the Global South.

#### **Rebuilding the Rules-Based International Trade Order**

- WTO reform
  - Transparency, rule-making (especially plurilateral), dispute settlement
- Complementary to the WTO
  - Countermeasures for economic coercion (EU)
  - MPIA (Japan, EU, China, Australia, Canada, etc.)
  - Countermeasures for appeals into the void (EU and Brazil)
  - Rules for foreign subsidies (EU)
  - Development of new rules through economic partnership agreements (Japan, EU, etc.)

#### **Building Reliable Supply Chains**

- Cooperation on critical minerals between like-minded countries and Japan-US
- Cooperation in responding to economic coercion (G7)
- Strengthening economic partnership agreements (TPP UK, Bangladesh, Israel, etc.)
- Indo-Pacific Economic Framework (IPEF)
  - Supply Chain Resilience Initiative (SCRI)
- Cooperation with India (Japan, US, Australia)
- Cooperation with ASEAN (Japan, Korea, US, Australia, New Zealand, China, etc.)
- **Cooperation with Africa** (Japan (TICAD), US, EU, China, etc.)

#### **Strengthening Relations with the Global South**

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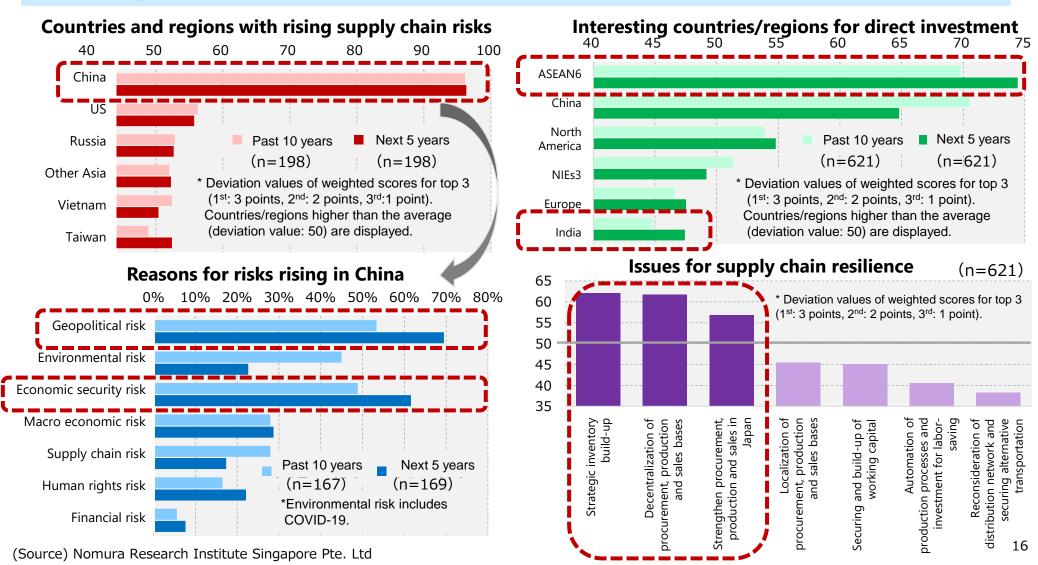
**Chapter 1: Building Resilient Global Value Chains** 

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**Part III: Policies** 

### **Growing Awareness of Supply Chain Risks**

- Japanese companies are deeply concerned about geopolitical and economic security risks with China. Less
  companies are interested in China as an investment destination and more companies are interested in ASEAN
  and India.
- To strengthen domestic procurement, production and sales in Japan is also strongly recognized as a critical issue for supply chain resilience.



### Reference: Strengthening Domestic Manufacturing Bases for Critical Products such as Semiconductors

- In addition to Rapidus, which decided to build a manufacturing base for next-generation semiconductors in Hokkaido, and JASM in Kyushu, Kumamoto, we will develop semiconductor design and manufacturing bases that take advantage of the characteristics of each region throughout Japan.
- As well as semiconductors, we will also promote the development of world-leading bases for storage batteries
  against the backdrop of regional industrial clusters. In addition, in computing, we aim to become a global computing
  hub by linking domestic bases.

(1) Design and manufacturing base for next-generation semiconductors (Hokkaido, Chitose city)

→Starting with the design and manufacturing of next-generation semiconductors, toward a base for new users such as ventures that utilize them

(2) Advanced specialty base (Kyushu, Kumamoto) →Global hub for advanced semiconductors for industrial use

#### (4) Advanced package cluster

→Collaborate with material and equipment manufacturers and academia to **build a base for** advanced integration and packaging cluster hubs

(Source) Ministry of Economy, Trade and Industry

(3) Trusted memory bases

 ✓ (Hiroshima, Yokkaichi, Kitakami)
 → Design and manufacturing bases for next-generation memory

<u>(5) Next-generation computing hub</u> →Real/virtual linkages of Kobe (RIKEN), Shin-Kawasaki (IBM), Tsukuba (AIST), etc.

(6) Green power cluster →The whole of Japan becomes a global hub for power semiconductors

(7) Development and production base for storage batteries (Kansai)

 $\rightarrow$  A world-leading base for the development and production of storage batteries

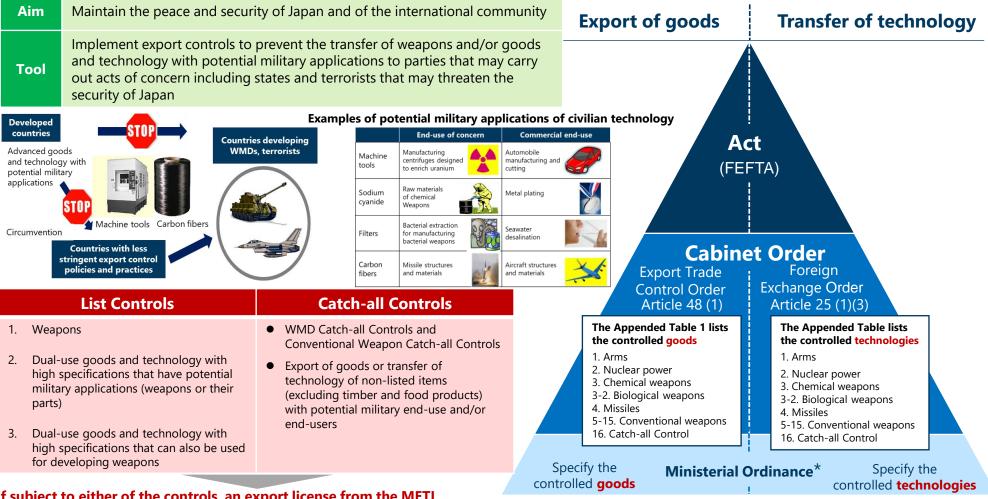
(8) Cyber security infrastructure bases →Building a place to improve capacity of Japan as a whole

\*Circles indicate the implementation areas of each project.

### **Reference: Japan's Security Export Control System**

- The Foreign Exchange and Foreign Trade Act (FEFTA) provides the legal basis for export controls (List Controls and Catch-all Controls) in Japan.
- FEFTA requires exporters to obtain an export license from the Minister of Economy, Trade and Industry before exporting certain goods and technologies subject to the regulations.





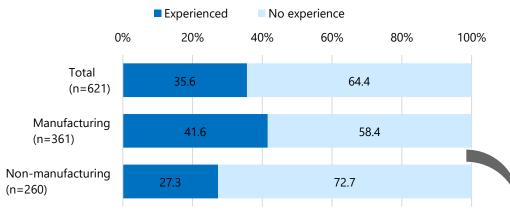
#### If subject to either of the controls, an export license from the METI minister is required prior to exporting (Source) METI

\*Ministerial Ordinance Specifying Goods and Technologies Pursuant to the Provisions of Appended Table 1 of the Export Trade Control Order and the Appended Table of the Foreign Exchange Order

### Japanese Firms' Supply Chains: Management Status and Tasks

COVID-19 exposed supply chain fragility. Data alignment is indispensable for grasping the structure of supply chains. We need to accelerate the construction of infrastructures for integrated management of supply chains through data alignment.

#### **Experience of supply chain disruption** (2020 onwards)



#### **Regions experiencing supply chain disruption**

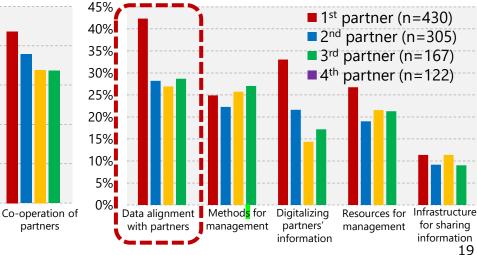
100%											
(n=221)		China	Japan	ASEAN6	North America	NIEs3	Other	Europe	Other	India	
					America		Regions		ASEAN		80%
Procurement	FY2020	35.7%	25.8%	20.4%	8.1%	7.2%	3.6%	5.9%	2.7%	1.8%	
	FY2021	40.3%	29.9%	21.3%	9.5%	5.9%	3.6%	5.4%	4.1%	1.4%	60%
	FY2022	43.4%	31.7%	14.9%	8.6%	5.9%	5.4%	5.4%	3.2%	0.9%	
Production	FY2020	29.4%	25.3%	16.7%	6.8%	5.0%	4.5%	4.1%	2.7%	3.2%	40%
	FY2021	31.2%	27.1%	17.2%	6.8%	2.3%	5.4%	3.2%	4.1%	2.3%	
	FY2022	35.3%	30.3%	9.0%	6.3%	2.7%	5.0%	3.2%	2.7%	2.3%	20%
Sales	FY2020	23.5%	30.3%	19.9%	11.3%	7.2%	11.3%	5.9%	4.1%	5.4%	
	FY2021	24.0%	34.4%	18.1%	11.3%	8.6%	16.7%	7.2%	6.3%	5.9%	0%
	FY2022	27.6%	33.5%	14.0%	10.4%	7.7%	11.8%	8.1%	4.1%	5.4%	

#### Management status of supply chains

		Completely grasped	Generally grasped	Grasp more than half	Grasp less than half	Barely grasped
Procurement (n=621)	1st partner	36.2%	46.1%	5.8%	2.3%	1.1%
	2nd partner	3.9%	27.1%	17.1%	15.1%	14.7%
	3rd partner	1.6%	7.7%	6.6%	9.7%	30.9%
	4th partner	1.4%	5.3%	4.3%	4.7%	31.9%
Sales	1st partner	37.4%	41.5%	5.5%	3.1%	2.6%
	2nd partner	6.8%	27.9%	13.7%	11.3%	15.9%
(n=621)	3rd partner	1.6%	8.1%	8.2%	9.3%	26.6%
	4th partner	0.8%	5.6%	4.5%	4.7%	28.3%

1<sup>st</sup> partner: Direct transaction 2<sup>nd</sup> partner: Partner of the 1<sup>st</sup> 3<sup>rd</sup> partner: partner of the 2<sup>nd</sup> 4<sup>th</sup> partner: Partner of the 3<sup>rd</sup>

#### Tasks for grasping the status of supply chains



(Source) Nomura Research Institute Singapore Pte. Ltd.

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**Chapter 1: Building Resilient Global Value Chains** 

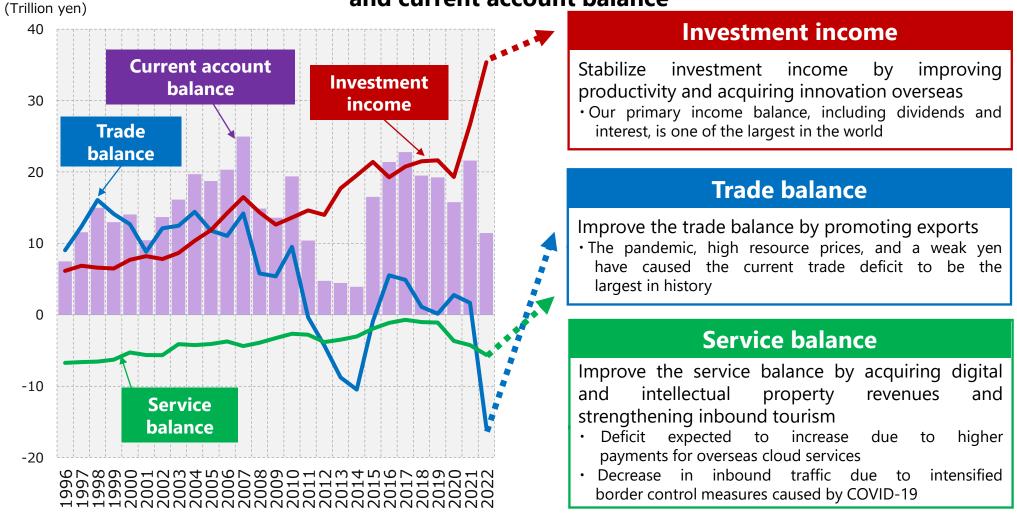
Chapter 2: Boosting Growth Potential by Incorporating Global Growth

**Part III: Policies** 

### **Toward a Stable Current Account Surplus**

 From the viewpoint of maintaining a stable balance of payments surplus, it is necessary to improve the balance of trade and services while sustaining investment income.

### Trends and direction of the trade and services balance, investment income, and current account balance

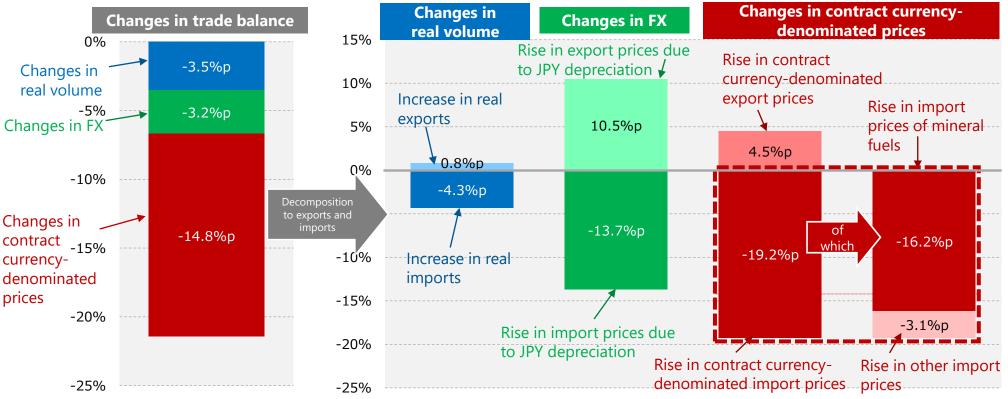


(Source) Ministry of Finance, Bank of Japan: Balance of Payments Statistics

### **Tasks for a Resilient Trade Balance**

The record-high trade deficit was brought on by surging import prices for fossil fuels.
 Lowering dependency on imported fossil fuels is an important task for a resilient trade structure.

#### Detailed changes in the trade balance in 2022 from 2021\*



\*Percent change in trade balance = (Percent change in real exports – Percent change in real imports)

+ { (Percent change in yen-denominated export prices – Percent change in contract currencydenominated export prices) – (Percent change in yen-denominated import prices – Percent change in contract currency-denominated import prices)} + (Percent change in contract currencydenominated export prices – Percent change in contract currency-denominated import prices) Trade balance = (Real exports \* Yen-denominated export price) / (Real imports \* Yen-denominated import prices)

Percent changes are approximated by differences in logarithmic terms

(Source) Bank of Japan: Real Exports and Real Imports, Corporate Goods Price Index

#### Approximation based on MoF's Trade Statistics (Changes in 2022 from 2021)

	Changes in real volume	Changes in FX	Changes in contract currency- denominated prices	Total
Exports	JPY 800 bln	JPY 10 trln	JPY 4 trln	JPY 15 trln
Imports	JPY 4 trln	JPY 12 trln	JPY 17 trln of which mineral fuels JPY 14 trln	JPY 33 trln

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### **Tasks for Improving Export Profits**

- Depreciation offers chances for exporting but is not leading to improved yendenominated export profits for about 30% of goods.
- Among goods that experienced reduced yen-denominated export profits, export profits could be improved by raising USD-denominated unit prices for goods that experienced declines in prices and by cutting USD-denominated unit prices for goods that experienced rising prices.

### Yen-denominated export profits (2022)

38%

33%

34%

35%

37%

33%

20%

40%

60%

80%

100%

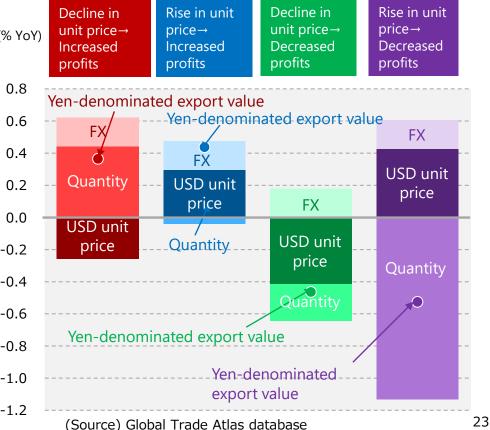
0%

28%

- Decline in unit price, Increased profits Decline in unit price, Decreased profits
- Total Petroleum and coal 18% Transportation machinery Precision machinery Steel, nonferrous metal, metal products Others General machinery Plastic products Chemical products Food and tobacco Electrical machinery **Textile products** Ceramics • Stone • Clay products Paper · Pulp · Wood · Wood products
- Rise in unit price, Increased profits Rise in unit price, Decreased profits

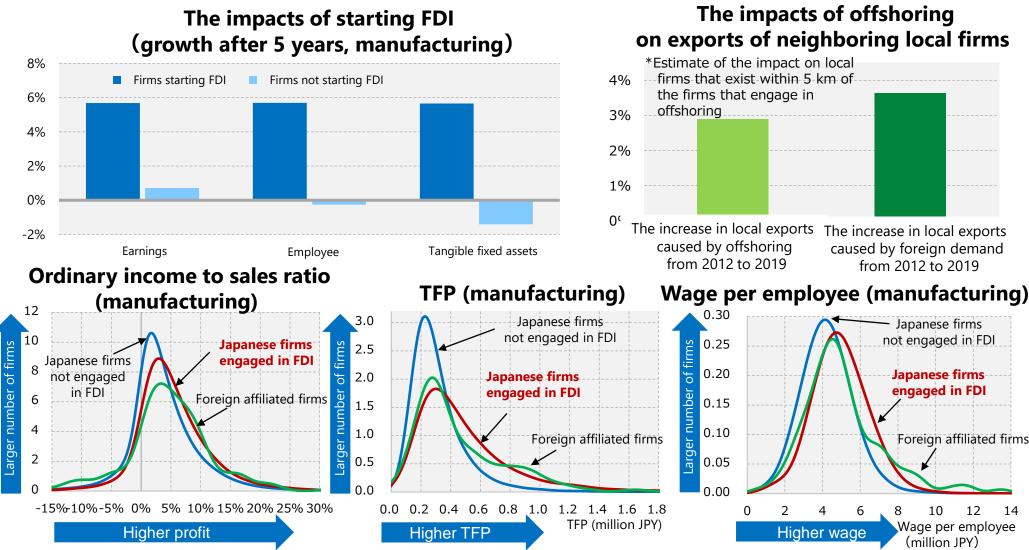
#### unit price→ (% YoY) 30% 20% 11%Increased profits <u>1%</u> 14% 64% 0.8 18% 6% 43% 33% 0.6 19% 27% 7% 48% FX/ 41% 14% 13% 0.4 19% 8% Quantity 30% 44% 0.2 28% 22% 6% 44% 0.0 USD unit 17% 14% 34% price -0.2 40% 18% 15% -0.4 45% 21% 20% 14% -0.6 31% 24% 10% 12% 45% 21% 23% -0.8 28% 27% 8% -1.0 30% 26% 11% -1.2

#### **Detailed yen-denominated export profits**



### The Globalization of Firms and its Benefits for the Domestic Economy

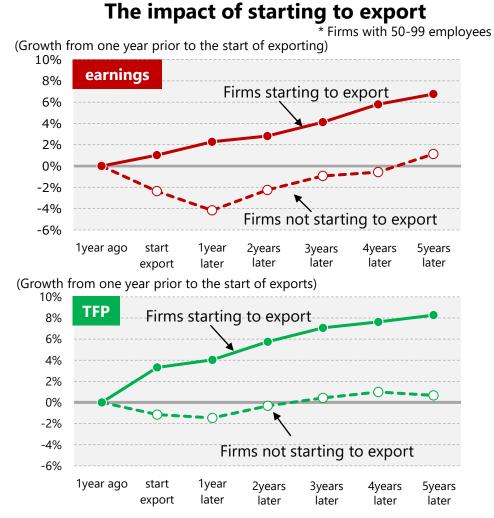
- The globalization of firms has positive effects on profit, employment, investment, wages and productivity.
- Also, it promotes exports of neighboring local firms.

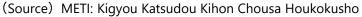


(Source) METI: Kigyou Katsudou Kihon Chousa Houkokusho, Kaigai Jigyou Katsudou Kihon Chousa Houkokusho, Kogyo Toukei Hyo, BOJ: Tankan

### **Reference: Promoting Growth of SMEs through Exports**

- For SMEs facing domestic demand constraints, starting to export is a great opportunity for growth.
- The Japanese government supports preparations for exports and negotiations through the **10,000 New Exporters Support Program.**



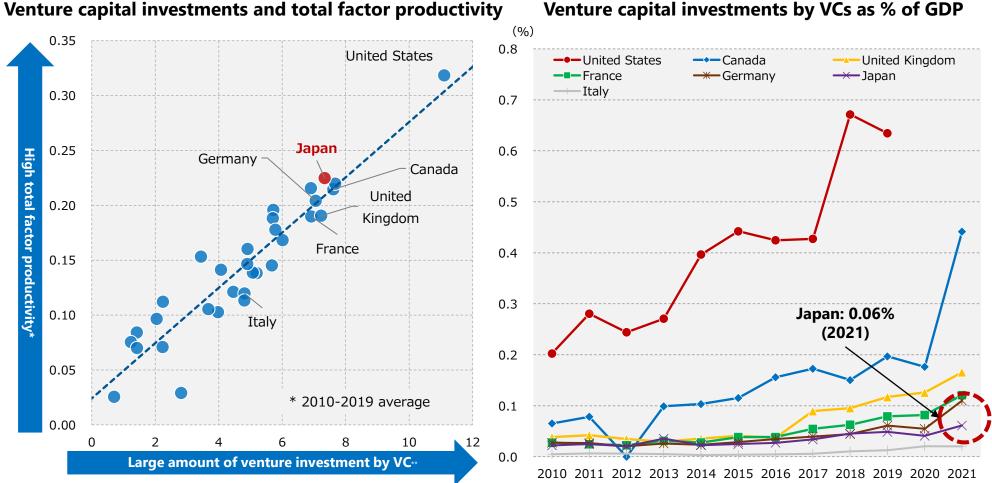




### 10,000 New Exporters Support Program

### **Promoting Economic Growth through Startups**

Startup investment promotes economic growth through innovation. On the other hand, startup
investment in Japan as a percentage of GDP is low compared to other major countries. By
implementing the Startup Development Five-year Plan, we aim to achieve startup investment of 10
trillion yen by FY2027.



\*Total factor productivity adjusted for factors other than venture capital investments (e.g., aging rate); logarithm of index value with total factor productivity of U.S. in 2017 = 1.

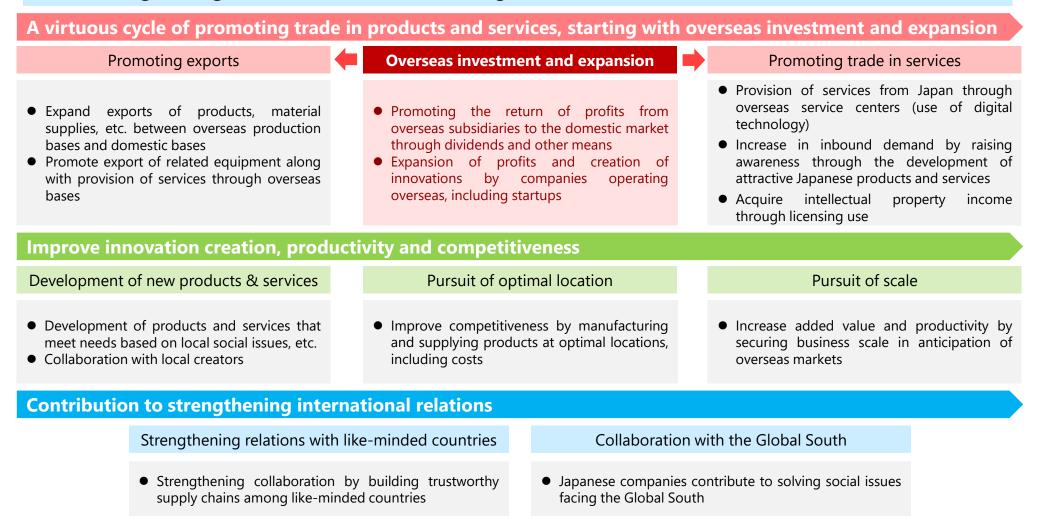
\*\*Venture investment (\$1 million) in logarithmic scale.

(Source) Left figure: OECD Statistics; University of Groningen: Penn World Table 10.01

**Right figure: OECD Statistics** 

### **Promoting Overseas Expansion of Japanese Companies**

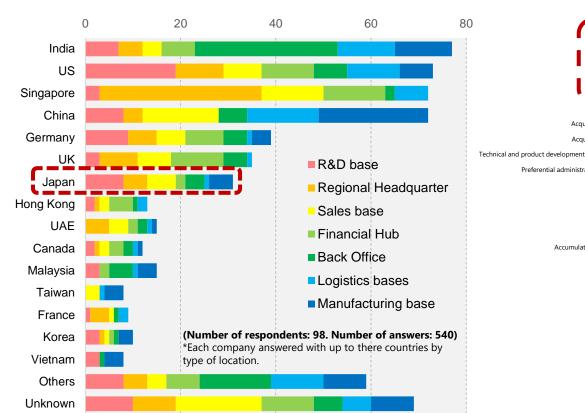
Through overseas expansion, the following effects are expected: (1) creation of a virtuous cycle to
promote trade in products and services originating from overseas investment and advancement, (2)
creation of innovation and improvement of productivity and competitiveness, and (3) contribution
to strengthening international relations among like-minded countries and the Global South.



(Source) Ministry of Economy, Trade and Industry: 14th Meeting of the New Opportunities Subcommittee for Economic and Industrial Policy, Industrial Structure Council

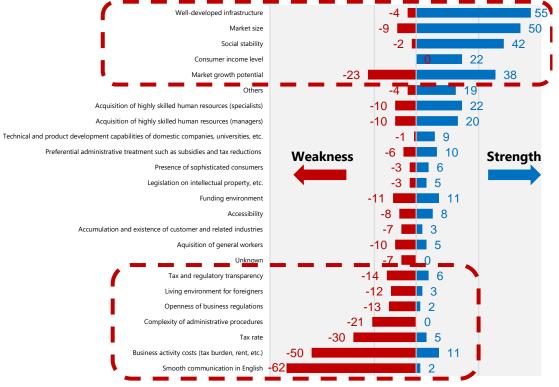
## **Evaluation of Japan in Terms of Business Bases and Issues for Internal Internationalization**

- According to a survey of foreign companies, Japan has a good reputation as an R&D base.
- Compared to other developed countries, Japan has strengths in infrastructure, market size, social stability, consumer income levels, etc., while there are issues with English, business activity costs, and tax rates, etc.
- Promoting internal internationalization is important to improve productivity and innovation, and to create a virtuous cycle of income and investment, including addressing these issues.



Countries and regions that foreign companies consider most attractive as business locations

### The strengths and weaknesses of the Japanese market perceived by foreign companies compared to developed countries



(Source) Nomura Research Institute Singapore Pte. Ltd

(Number of respondents: 133. Number of answers: 674)